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**THE PROHIBITION AND PREVENTION OF MONEY  
LAUNDERING BILL, 2001**

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GOVERNMENT OF ZAMBIA

**ACT**

No. 14 of 2001

Date of Assent: 8th November, 2001

**An Act to provide for the prohibition and prevention of money laundering; the constitution of the Anti-money Laundering Authority and the Anti- Money Laundering Investigations Unit; to provide for the disclosure of information on suspicion of money laundering activities by Supervisory Authorities and regulated institutions; to provide for the forfeiture of property of persons convicted of money laundering; to provide for international cooperation in investigations, prosecution and other legal processes of prohibiting and preventing money laundering; and to provide for matters connected with or incidental to the foregoing.**

[9th November, 2001

Enactment                      Enacted by the Parliament of Zambia

**PART 1**  
**PRELIMINARY**

Short title  
and  
commencement                      1. This Act may be cited as the Prohibition and Prevention of Money Laundering Act, 2001 and shall come in to operation on such date as the minister may, by statutory instrument, appoint.

Interpretation                      2. In this Act, unless the context otherwise requires-  
" authorised officer" means an officer authorised by the Commissioner to perform functions under this Act;  
" Authority" means the Anti-Money Laundering Authority constituted under section *three*;

" business transaction" means any arrangement, including opening of a bank account, between two or more persons where the purpose of the arrangement is to facilitate a transaction between the two or more persons;

" business transaction record" in relation to a business transaction, includes-

- (a) the identification record of all the persons party to that transaction;
- (b) a description of that transaction sufficient to identify its purpose and method of execution;
- (c) the details of any bank account used for that transaction, including bank, branch and sort code; and
- (d) the total value of that transaction;

Cap. 96

" Commissioner" means the person appointed as Commissioner under the Narcotic Drugs and Psychotropic Sub- stances Act;

Cap. 387

" Court" means the Subordinate Court and the High Court;" financial institution" shall have the meaning assigned to it under the Banking and Financial Services Act;

“ identification record” means-

- (a) where the person is a corporate body, the details of-
  - (i) the certificate of incorporation;
  - (ii) the most recent annual, return to the Supervisory Authority; or
- (b) in any other case, sufficient documentary evidence to prove to the satisfaction of a financial institution that the person is who that person claims to be; and for these purposes" person" shall include any person who is a nominee, agent, beneficiary or principal in relation to a business transaction;

" illegal activity" means any activity, whenever or wherever carried out which under any written law in the Republic amounts to a crime;

"money laundering" means-

- (a) engaging, directly or indirectly, in a business trans- action that involves property acquired with proceeds of crime;
- (b) receiving, possessing, concealing, disguising, disposing of or bringing into Zambia, any property derived or realised directly or indirectly from illegal activity; or
- (c) the retention or acquisition of property knowing that the property is, derived or realised, directly or indirectly, from illegal activity

" proceeds of crime" means any property, benefit or advantage,

within or outside Zambia realised or derived, directly or indirectly from illegal activity;

” property” includes money and all other property, real or personal, Movable or immovable including things in action and other intangible or incorporeal property wherever situated and includes any interest in such property;

“ regulated institution” means an institution regulated by a Supervisory Authority;

“ Supervisory Authority” means

- Cap. 412 (a) the Bank of Zambia;
- Cap. 387 (b) the Registrar of Building Societies appointed under the Building Societies Act;
- Cap. 387 (c) the Registrar of Banks and Financial Institutions appointed under the Banking and Financial Services Act;
- Act No. 27 of 1997 (d) the Registrar of Co-operatives appointed under the Cooperatives Societies Act;
- Cap. 338 (e) the Registrar of Insurance appointed under the Insurance Act;
- Cap. 414 (f) the Commissioner appointed under the Securities and Exchange Commission Act;
- Cap. 385 (g) the Registrar of Companies appointed under the Companies Act;
- Cap. 157 (h) the Commissioner of Lands;
- (i) the Investment Board under the Investment Act; or
- (j) the licensing authority under the Casino Act;
- (k) any other authority which may be established by law as a Supervisory Authority; and

“Unit” means the Anti-Money Laundering Investigations unit Constituted under section *five*.

## PART II

### ANTI-MONEY LAUNDERING AUTHORITY

Constitution of Anti-Money Laundering Authority

3. There is hereby constituted the Anti-Money Laundering Authority which Authority shall be composed of the following members appointed by the Minister-

- (a) the Attorney-General, who shall be the chairman;
- (b) the Inspector-General of the Zambia Police Force;
- (c) the Commissioner;
- (d) the Director-General of the Anti-Corruption Commission;

- (e) the Governor, Bank of Zambia;
- (f) the Commissioner-General, Zambia Revenue Authority; and
- (g) two other persons.

- Functions of Authority
4. The functions of the Anti-money Laundering Authority shall be-
- (a) to provide general or specific policy directives to the Commissioner and the Commissioner shall give effect to such directives: and
  - (b) to advise the Minister on measures required to prevent and detect money laundering in the Republic.

### **PART 111**

#### **ANTI-MONEY LAUNDERING, INVESTIGATION UNIT**

- Anti-Money Laundering Investigations Unit
5. There shall be the Anti-Money Laundering Investigations Unit which shall comprise, the Commissioner and such other officers as the Commissioner shall appoint.

- Functions of Unit
6. (1) The functions of the Anti-Money Laundering Investigations Unit shall be-
- (a) to collect, evaluate, process and investigate financial information including that from regulated institutions and Supervisory Authorities, relating to financial and other business transactions suspected to be part of money laundering for the purpose of preventing and suppressing money laundering offences,
  - (b) to conduct investigations and prosecutions of money laundering offences;
  - (c) to liaise with other law enforcement agencies in the conduct of investigations and prosecutions of money laundering offences;
  - (d) to supervise the reporting requirements and other administrative obligations imposed on regulated institutions and Supervisory Authorities under this Act;
  - (e) to assist, in developing, training programmes for use by regulated institutions and Supervisory Authorities in the implementation of this Act; and
  - (f) to cooperate with law enforcement agencies and institutions in other jurisdictions responsible for investigations and prosecution of money laundering offences.
- (2) The Commissioner shall make periodic reports to the

Authority concerning the activities of the Unit as the Authority may determine.

**PART IV  
MONEY LAUNDERING OFFENCES**

Prohibition of money laundering

7. A person who, after the commencement of this Act, engages in money laundering, shall be guilty of an offence and shall be liable, upon conviction to a fine not exceeding one hundred and seventy thousand penalty units or to imprisonment for a term not exceeding ten years or to both.

Offences committed by body of persons

8. Where an offence under the provisions of this Act is committed by a body of person, whether corporate or unincorporated-

(a) the body of persons shall be guilty of an offence and liable upon conviction to a fine not exceeding four hundred thousand penalty units; and

(b) every person who, at the time of the offence, acted in an official capacity for or on behalf of such a body of persons, whether as a Director, Manager, Secretary or other similar capacity, or was purporting to act in such capacity and who was involved in the commission of that offence, shall be guilty of that offence;

and shall be liable, upon conviction to a fine not exceeding one hundred and seventy thousand penalty units or to imprisonment for a term not exceeding ten years, or to both.

Attempts, aiding and abetting or conspiring to commit offence

9. (1) Any person who attempts, aids, abets, counsels or procures the commission of the offence of money laundering shall be guilty of an offence and shall be liable, on conviction, to a fine not exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years, or to both.

(2) Any person who conspires with another to commit the offence of money laundering shall be guilty of an offence and shall be liable upon conviction to a fine not exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years or to both.

Falsification of documents

10. Any person who knows or suspects that an investigation into money laundering has been, is being or is about to be conducted, falsifies, conceals, destroys or otherwise disposes of, causes or permits the falsification of material which is or is likely to be relevant to the investigation of the offence, shall be guilty of an offence and shall be liable, upon conviction, to a fine not

exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years or to both.

Divulging information to unauthorised person

11. Any person who knows or suspects that an investigation into money laundering has been, is being or is about to be conducted, without lawful authority, divulges that fact or information to another person, shall be guilty of an offence and shall be liable, upon conviction, to a fine not exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years or to both.

## **PART V**

### **PREVENTION OF MONEY LAUNDERING**

Duties of Supervisory Authorities

12. (1) Where a Supervisory Authority obtains any information, that a business transaction indicates that any person has or may have been engaged in money laundering, the Supervisory Authority shall, disclose or cause to be disclosed that information to the Unit.

(2) A Supervisory Authority shall not obstruct any investigation into money laundering that may be instituted by the Unit under this Act.

(3) Any officer of a Supervisory Authority who is responsible for or causes the Supervisory Authority to obstruct any investigations under this Act shall be guilty of an offence and shall be liable upon conviction to a fine not exceeding one hundred thousand penalty units or to imprisonment for a term not exceeding five years or to both.

(4) A Supervisory Authority shall issue such directives as may be approved by the Unit which may be necessary for the regulated institutions to prevent and detect money laundering.

Duties of regulated institutions

13. (1) A regulated institution shall-

(a) keep an identification record and a business transaction record for a period of ten years after the termination of the business transaction so recorded;

(b) report to the Unit where the identity of the persons involved, the circumstances of any business transaction or where any dash transaction, gives any officer, or employee of the regulated institution reasonable grounds to believe that a money laundering offence is being, has been or is about to be committed.

(c) comply with any directives issued to it by the Supervisory Authority with respect to money laundering activities;

- (d) permit any authorized officer with a warrant, upon request to enter into any premises of the regulated institution during the working hours and inspect records suspected of containing information relating to money laundering;
  - (e) permit an authorised officer with a warrant to make notes or take any copies of the whole or any part of the record referred to in paragraph (d); and
  - (f) designate an officer in each branch or local office to be responsible for reporting all transactions suspected of being related to money laundering.
- (2) A regulated institution shall not obstruct any investigations into money laundering that may be instituted by the Unit under this Act.
- (3) A regulated institution shall, with the assistance of the Unit provide employees with training-
- (i) on the enactments and regulations on money laundering;
  - (ii) in mechanisms for preventing money laundering; and
  - (iii) in the recognition and handling of business transactions carried out by or on behalf of any person who is or appears to be engaged in money laundering.
- (4) Any regulated institution, which contravenes the provisions of subsection (1) or subsection (2) shall be guilty of an offence and shall be liable, upon conviction, to a fine not exceeding two hundred thousand penalty units.
- (5) Where any regulated institution is guilty of an offence under this Act any officer or employee of the institution who is responsible for, or causes, the regulated institution to commit the offence shall be guilty of an offence and liable upon conviction to a fine not exceeding one hundred and twelve thousand penalty units, or to imprisonment for a term not exceeding three years or to both.
- (6) In determining whether a regulated institution, officer or employee of a regulated institution has complied with any of the requirements of subsection (1), a court may take account of the directives issued by Supervisory Authority, under subsection (4) of section twelve which applies to that regulated institution, officer or employee of the regulated institution.

Disclosure protected

14. It shall not be unlawful for any person to make any disclosure in compliance with this Act.

**PART VI**

**SEIZURE AND FORFEITURE OF PROPERTY IN RELATION  
TO MONEY LAUNDERING**

- Seizure of property 15. An authorised officer shall seize property which that officer has reasonable grounds to believe that the property is derived or acquired from money laundering.
- Release of seized property 16. (1) Where property is seized under this Act, the authorised officer who effected the seizure may, at any time before it is forfeited under this Act, order the release of the property to the person from whom the property was seized if the officer is satisfied that the property is not liable to forfeiture under this Act and is not otherwise required for the purpose of any investigations or proceedings under this Act or for the purpose of any prosecution under any other written law.
- (2) Where property is released under subsection (1) -
- (a) the officer effecting the seizure, or the State or any person acting on behalf of the State, shall not be liable to any civil proceedings by any person unless it is proved that the seizure and the release had not been effected in good faith; and
  - (b) a record in writing shall be made by the officer effecting the release, specifying in detail the circumstances of, and the reasons for, the release.
- Forfeiture of property 17. (1) Any property-
- (a) Which has been seized under subsection (1) of section 15; and
  - (b) which is in the possession or under the control of a person convicted of a money laundering offence and which property is derived or acquired from proceeds of the crime shall be liable to forfeiture by the court.
- (2) Where the person whose property has been forfeited dies before or after the order under the subsection (1) is made, the order shall have effect against the estate of the deceased.
- Forfeiture of property where no proceedings or claim 18. (1) Where any property has been seized under this Act and-
- (a) no prosecution for any offence under any written law is instituted with regard to the property;
  - (b) no claim in writing is made by any person; and
  - (c) no proceedings are commenced within six months from the date of seizure, for the forfeiture of property;
- the Commissioner shall apply to the Court upon the expiration of

the period of six months for an order of forfeiture of that property.

(2) The Court shall not make an order of forfeiture under subsection (1) unless-

- (a) the Commissioner has given notice by publication in the *Gazette* and in one national newspaper to the effect that property which has been seized under this Act shall be liable to vest in the State if it is not claimed within three months; and
- (b) three months after the giving of the notice under paragraph (a) the property remains unclaimed.

(3) Where a claim in writing is made by any person that is lawfully entitled to the property seized under this Act that the property is not liable to forfeiture under this Act the Commissioner may order release of the property to the claimant if satisfied that there is no dispute as to ownership of the property and that it is not liable for forfeiture.

(4) Where a claim is made against property seized under this Act and the Commissioner finds that-

- (a) there is a dispute as to the ownership of the property;
- (b) there is insufficient evidence to determine the ownership of property;
- (c) the Commissioner is unable to ascertain whether the property is liable to forfeiture or not;

the Commissioner shall refer the claim to High Court.

Property tracking and  
monitoring

19. (1) For the purpose of determining whether any property belongs to, or is in the possession or under the control of any person, the High Court may upon application by the Commissioner-

- (a) order that any document relevant to:
  - (i) identifying, locating or quantifying property of that person; or
  - (ii) identifying or locating any document necessary for the transfer of property of that person; be delivered to the Commissioner; and
- (b) order a regulated institution to produce to the Commissioner all information obtained by that institution about any business transaction conducted by or for that person with the institution before or after the date of the order as the court directs.

(2) Where the Commissioner is satisfied that the person is failing to comply with, is delaying or is otherwise obstructing an order

made in accordance with subsection (1), an authorised officer may enter any premises of that person, search the premises and remove any material document or other thing therein for the purposes of executing such order.

Property to be forfeited to State

20. Where any property is forfeited under this Act, the property shall vest in the State.

Tampering with forfeited property

21. Any person who tampers with property seized or forfeited under this Act shall be guilty of an offence and shall be liable, upon conviction, to a fine not exceeding one hundred and forty thousand penalty units or to imprisonment for a term not exceeding five years or to both.

## **PART VII**

### **INVESTIGATION, ARREST AND SEARCH**

Power of arrest Cap. 88

22. (1) Every offence under this Act shall be a cognisable offence for the purposes of the Criminal Procedure Code.

(2) Where a person arrested under this Act is serving a sentence of imprisonment, or is in lawful custody, that person shall, upon an order by magistrate, be produced before that magistrate at such place as may be specified in the order for the purpose of investigations into the matter in respect of which the person is liable to be arrested under this Act.

Power of entry, search and seizure

23. Whenever an authorised officer has reasons to believe that there is reasonable cause to suspect that in or on any premises there is concealed or deposited any property liable to seizure or forfeiture under this Act, or to which an offence under this Act is reasonably suspected to have been committed, or any book or document directly or indirectly relating to, or connected with, any dealing or intended dealing, whether within or outside Zambia, in respect of any property liable to seizure or forfeiture under this Act, or which would, if carried out, be an offence under this Act, the authorised officer may with a warrant issued by a court of competent jurisdiction-

- (a) enter the premises and search for, seize and detain any such property, book or document;
- (b) search any person who is suspected or connected with the offence, in or on the premises, and take that person into custody in order to facilitate the investigations;
- (c) arrest any person who is in or on the premises in whose possession any property liable seizure or forfeiture under

this Act is found, or whom the officer reasonably believes to have concealed or deposited the property;

- (d) break, open, examine and search any premises, article, container or receptacle suspected or connected with the offence; or
- (e) stop, search and detain any conveyance.

## **PART VII GENERAL**

Sentence for  
previous offenders

24. Any person convicted on a second or subsequent offence under this Act shall be liable to imprisonment for a term of not less than five years or to two times the amount of the fine specified for the first offence or to both.

Extradition Cap. 94

25. An offence under this Act shall be deemed to be an extraditable offence under the provisions of the Extradition Act.

Obstruction of authorised  
officer

26. Any person who-

- (a) obstructs, assaults, hinders or delays any authorised officer in the lawful exercise of any powers conferred on the officer by or under this Act.
- (b) refuses to furnish to any authorised officer on request, any particulars or information to which the authorised officer is entitled to by or under this Act;
- (c) fails to comply with any lawful demand of an authorised officer under this Act;
- (d) willfully or recklessly gives to any authorised officer any false or misleading particulars or information with respect to any fact or particulars to which the authorised officer is entitled to by or under this Act
- (e) fails to produce, conceals or attempts to conceal any property, document or book in relating to which there is reasonable ground to suspect that an offence has been or is being committed under this Act, or which is liable to seizure under this Act, or
- (f) before or after any seizure, destroys anything to prevent the seizure or securing of that property or article;

shall be guilty of an offence and shall be liable, upon conviction, to imprisonment for a term not exceeding five years without the option of a fine.

Failure or refusal to  
disclose

27. Any person who willfully fails or refuses to disclose any information or produce any accounts, documents or articles to an

authorised officer during an investigation into an offence under this Act, shall be guilty of an offence and shall be liable, upon conviction, to a fine not exceeding two hundred penalty units or imprisonment for a term not exceeding five years or to both.

- Application of Cap. 98      28. The Mutual Legal Assistance in Criminal Matters Act, applies to offences under this Act except where the provisions of that Act are inconsistent with this Act.
- Jurisdiction                29. Any act-
- (a) carded out by a citizen of Zambia any where; or
  - (b) carded out by a person on ship or aircraft registered in Zambia; shall, if it would be an offence by that person on the land in the Republic, be an offence under this Act.
- General penalty            30. A person who commits an offence under this Act, for which no penalty is provided shall be guilty of an offence and shall be liable upon conviction to a fine not exceeding one hundred and forty thousand penalty units or to imprisonment for a term not exceeding four years or to both.
- Repeal of section 22 of Cap. 96      31. Section twenty-two of the Narcotic drugs and Psychotropic Substances Act is hereby repealed.
- Regulations                32. The Minister may, by statutory instrument, make regulations prescribing matters necessary or convenient for the better carrying out or giving effect to, this Act.